Office of the State Controller
State-Mandated Costs Claiming Instructions No. 2014-05
Accounting for Local Revenue Realignments – Program No. 359
April 30, 2014
Revised September 1, 2020

In accordance with Government Code (GC) sections 17560 and 17561, eligible claimants may submit claims to the State Controller's Office (SCO) for reimbursement of costs incurred for state-mandated programs. This document contains claiming instructions and forms that eligible claimants must use for filing claims for the Accounting for Local Revenue Realignments (ALRR) program. SCO issues these claiming instructions subsequent to the Commission on State Mandates (CSM) adopting the program's Parameters and Guidelines (Ps & Gs). The Ps & Gs are an integral part of the claiming instructions and are located on CSM's website.

On September 27, 2013, CSM adopted a Statement of Decision finding that the test claim statutes impose a partially reimbursable state-mandated program upon local agencies within the meaning of article XIII B, section 6 of the California Constitution and GC section 17514.

Exception

There will be no reimbursement for any period in which the Legislature has suspended the operation of a mandate pursuant to state law.

Eligible Claimants

Any county or city and county, as defined in GC section 17515, that incurs increased costs as a result of this mandate, is eligible to claim for reimbursement, with the following exception:

Beginning fiscal year 2006-07, the Revenue and Taxation Code section 97.75 authorizes counties to charge cities fees in an amount sufficient to pay for the administrative costs of the two reimbursable activities – the Vehicle License Fund (VLF) Swap and the Triple Flip. Therefore, reimbursement for the VLF Swap and Triple Flip must end in fiscal year 2006-07 for all counties. However, the City and County of San Francisco is not relieved of any incurred costs by the operation of the fee authority provided to the counties. The City and County of San Francisco continues to be eligible for reimbursement during and after the fiscal year 2006-07 for the VLF Swap and the Triple Flip.

Reimbursement Claim Deadline

Pursuant to GC section 17560(a), annual reimbursement claims may be filed by **February 15** following the fiscal year in which costs were incurred. If the deadline falls on a weekend or holiday, claims are due the following business day. Claims filed after the deadline must be reduced by a late penalty. **Claims filed more than one year after the deadline will not be accepted.**

Penalty

- **Initial Reimbursement Claims**

  When filed within one year of the initial filing deadline, claims are assessed a late penalty of 10% of the total amount of the initial claim without limitation pursuant to GC section 17561(d)(3).

- **Annual Reimbursement Claims**

  When filed within one year of the annual filing deadline, claims are assessed a late penalty of 10% of the claim amount, not to exceed $10,000, pursuant to GC section 17568.

Minimum Claim Cost

GC section 17564(a), states that no claim may be filed pursuant to sections 17551 and 17561, unless such a claim exceeds one thousand dollars (**$1,000**).

Reimbursement of Claims

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. These costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, and receipts.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating: “I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct,” and must further comply with the requirements of Code of Civil Procedure section 2015.5.

Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, these documents cannot be substituted for source documents.

Audit of Costs

All claims submitted to SCO are subject to review to determine if costs are related to the mandate, are reasonable and not excessive, and if the claim was prepared in accordance with the SCO’s claiming instructions and the Ps & Gs adopted by CSM. If any adjustments are made to a claim, the claimant will be notified of the amount adjusted, and the reason for the adjustment.

On-site audits will be conducted by SCO as deemed necessary. Pursuant to GC section 17558.5(a), a reimbursement claim for actual costs filed by a claimant is subject to audit by SCO no later than three years after the date the actual reimbursement claim was

filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim was filed, the time for SCO to initiate an audit will commence to run from the date of initial payment of the claim.

All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by SCO during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings. Supporting documents must be made available to SCO on request.

Record Retention

All documentation to support actual costs claimed must be retained for a period of three years after the date the claim was filed or last amended, whichever is later. If no funds were appropriated or no payment was made at the time the claim was filed, the time for SCO to initiate an audit will be from the date of initial payment of the claim. Therefore, all documentation to support actual costs claimed must be retained for the same period, and must be made available to SCO on request.

Claim Submission

Submit a signed original Form FAM-27 and one copy with required documents. **Please sign the Form FAM-27 in blue ink and attach the copy to the top of the claim package.**

Mandated costs claiming instructions and forms are available online at the SCO's website.

Use the following mailing addresses:

If delivered by U.S. Postal Service:

Office of the State Controller
Attn: Local Reimbursements Section
Local Government Programs and Services Division
P.O. Box 942850
Sacramento, CA 94250

If delivered by other delivery services:

Office of the State Controller
Attn: Local Reimbursements Section
Local Government Programs and Services Division
3301 C Street, Suite 700
Sacramento, CA 95816

For more information, contact the Local Reimbursements Section by email, by telephone at (916) 324-5729, or by writing to the address above.

ACCOUNTING FOR LOCAL REVENUE REALIGNMENTS CLAIM FOR PAYMENT FORM	For State Controller Use Only (19) Program Number 00359 (20) Date Filed (21) LRS Input	Program 359

(01) Claimant Identification Number		Reimbursement Claim Data		
(02) Claimant Name		(22)	FORM 1, (04) A. 1. (g)	
County of Location		(23)	FORM 1, (04) A. 2. (g)	
Street Address or P.O. Box and Suite		(24)	FORM 1, (04) A. 3. (g)	
City, State, and Zip Code		(25)	FORM 1, (04) A. 4. (g)	
(03)	Type of Claim	(26)	FORM 1, (04) B. 1. (g)	
(04)	(09) Reimbursement	(27)	FORM 1, (04) B. 2. (g)	
(05)	(10) Combined	(28)	FORM 1, (04) C. 1. (g)	
(06)	(11) Amended	(29)	FORM 1, (04) C. 2. (g)	
(07)	(12) Fiscal Year of Cost	(30)	FORM 1, (06)	
(08)	(13) Total Claimed Amount	(31)	FORM 1, (07)	
(14) Less: 10% Late Penalty		(32)	FORM 1, (09)	
(15) Less: Prior Claim Payment Received		(33)	FORM 1, (10)	
(16) Net Claimed Amount		(34)		
(17) Due from State		(35)		
(18) Due to State		(36)		

(37) CERTIFICATION OF CLAIM

In accordance with the provisions of Government Code sections 17560 and 17561, I certify that I am the officer authorized by the local agency to file mandated cost claims with the State of California for this program, and certify under penalty of perjury that I have not violated any of the provisions of Article 4, Chapter 1 of Division 4 of Title 1 of the Government Code.

I further certify that there was no application other than from the claimant, nor any grant(s) or payment(s) received for reimbursement of costs claimed herein and claimed costs are for a new program or increased level of services of an existing program. All offsetting revenues and reimbursements set forth in the parameters and guidelines are identified, and all costs claimed are supported by source documentation currently maintained by the claimant.

The amount for this reimbursement is hereby claimed from the State for payment of actual costs set forth on the attached statements.

I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Signature of Authorized Officer	Date Signed	
	Telephone Number	
Type or Print Name and Title of Authorized Signatory	Email Address	

(38) Name of Agency Contact Person for Claim	Telephone Number	
	Email Address	
Name of Consulting Firm/Claim Preparer	Telephone Number	
	Email Address	

Program 359	ACCOUNTING FOR LOCAL REVENUE REALIGNMENTS CLAIM FOR PAYMENT INSTRUCTIONS	**FORM FAM-27**

(01) Enter the claimant identification number assigned by the State Controller's Office.

(02) Enter claimant official name, county of location, street or postal office box address, city, state, and zip code.

(03) to (08) Leave blank.

(09) If filing a reimbursement claim, enter an "X" in the box on line (09) Reimbursement.

(10) Not applicable.

(11) If filing an amended reimbursement claim, enter an "X" in the box on line (11) Amended.

(12) Enter the fiscal year in which actual costs are being claimed. If actual costs for more than one fiscal year are being claimed, complete a separate Form FAM-27 for each fiscal year.

(13) Enter the amount of the reimbursement claim as shown on Form 1, line (11). The total claimed amount must exceed $1,000; minimum claim must be $1,001.

(14) Initial reimbursement claims must be filed as specified in the claiming instructions. Annual reimbursement claims must be filed by **February 15,** or as specified in the claiming instructions following the fiscal year in which costs were incurred. Claims filed after the specified date must be reduced by a late penalty. Enter zero if the claim was filed on time. Otherwise, enter the result from the following penalty calculation formula:

- Late Initial Reimbursement Claims: Form FAM-27, line (13) multiplied by 10%, without limitation; or

- Late Annual Reimbursement Claims: Form FAM-27, line (13) multiplied by 10%, late penalty not to exceed $10,000.

(15) Enter the amount of payment, if any, received for the claim. If no payment was received, enter zero.

(16) Enter the net claimed amount by subtracting the sum of lines (14) and (15) from line (13).

(17) If line (16), Net Claimed Amount, is positive, enter that amount on line (17), Due from State.

(18) If line (16), Net Claimed Amount, is negative, enter that amount on line (18), Due to State.

(19) to (21) Leave blank.

Program 359	ACCOUNTING FOR LOCAL REVENUE REALIGNMENTS CLAIM FOR PAYMENT INSTRUCTIONS (CONTINUED)	**FORM FAM-27**

(22) to (33) Bring forward the cost information as specified in the left-hand column of lines (22) through (33) for the reimbursement claim, e.g., Form 1, (04) A.1. (g), means the information is located on Form 1, block (04), line A.1., column (g). Enter the information on the same line but in the right-hand column. Cost information should be rounded to the nearest dollar, i.e., no cents. The indirect costs percentage should be shown as a whole number and without the percent symbol, i.e., 35.19% should be shown as 35. Completion of this data block will expedite the process.

(34) to (36) Leave blank.

(37) Read the statement of Certification of Claim. The claim must be signed and dated by the agency's authorized officer, and include their typed or printed name, title, telephone number, and email address. Claims cannot be paid unless accompanied by an original signed certification. (Please sign the Form FAM-27 in blue ink and attach the copy to the top of the claim package.)

(38) Enter the name, telephone number, and email address of the agency contact person for the claim. If the claim was prepared by a consultant, type or print the name of the consulting firm, the claim preparer, telephone number, and email address.

SUBMIT A SIGNED ORIGINAL FORM FAM-27 AND ONE COPY WITH ALL OTHER FORMS TO:

Address, if delivered by U.S. Postal Service:

Office of the State Controller
Attn: Local Reimbursements Section
Local Government Programs and Services Division
P.O. Box 942850
Sacramento, CA 94250

Address, if delivered by other delivery service:

Office of the State Controller
Attn: Local Reimbursements Section
Local Government Programs and Services Division
3301 C Street, Suite 700
Sacramento, CA 95816

PROGRAM 359	ACCOUNTING FOR LOCAL REVENUE REALIGNMENTS CLAIM SUMMARY	FORM 1

(01) Claimant	(02) Fiscal Year 20 ___ /20___
(03) Department	

Direct Costs	Object Accounts						
(04) Reimbursable Activities	(a) Salaries	(b) Benefits	(c) Materials and Supplies	(d) Contract Services	(e) Fixed Assets	(f) Travel	(g) Total
A. ERAF III Shift							
1. ERAF Shift from Counties and Cities for *FYs 2004-05 and 2005-06 only, beginning 8/5/04.*							
2. ERAF Shift from Special Districts for *FYs 2004-05 and 2005-06 only, beginning 8/5/04.*							
3. ERAF Shift from Redevelopment Agencies for *FYs 2004-05 and 2005-06 only, beginning 8/5/04.*							
4. ERAF Shift from Redevelopment Agencies, *beginning 9/20/04.*							
B. Vehicle License Fee (VLF) Swap							
1. Establish a VLF Property Tax Compensation Fund in the treasury of the county. *(Activity 1: **One-time activity**)*							
2. VLF Swap activities for the City and County of San Francisco **ONLY**. *(Please refer to pages 6 and 7, activities 2 through 7, of the Ps & Gs.)*							
C. Triple Flip							
1. Establish a Sales and Use Tax Compensation Fund in the treasury of the county. *(Activity 1: **One-time activity**)*							
2. Triple Flip activities for the City and County of San Francisco **ONLY**. *(Please refer to pages 8 through 12, activities 2 through 10, of the Ps & Gs.)*							
(05) Total Direct Costs							

Indirect Costs		
(06) Indirect Cost Rate	[From ICRP or 10%]	%
(07) Total Indirect Costs	[Refer to Claim Summary Instructions]	
(08) Total Direct and Indirect Costs	[Line (05)(g) + line (07)]	
Cost Reduction		
(09) Less: Offsetting Revenues		
(10) Less: Other Reimbursements		
(11) Total Claimed Amount	[Line (08) minus {line (09) + line (10)}]	

PROGRAM 359	ACCOUNTING FOR LOCAL REVENUE REALIGNMENTS CLAIM SUMMARY INSTRUCTIONS	FORM 1

(01) Enter the name of the claimant.

(02) Enter the fiscal year of costs.

(03) If more than one department has incurred costs for this mandate, give the name of each department. A separate Form 1 should be completed for each department.

(04) For each reimbursable activity, enter the totals from Form 2, line (05), columns (d) through (i), to Form 1, block (04), columns (a) through (f), in the appropriate row. Total each row.

Please refer to pages 3 through 12 of the Parameters and Guidelines (P's & G's) for a detailed description of the reimbursable activities.

Reimbursable Activity A.4. includes activity 4 in section *A. ERAF III Shift* of the P's & G's.

Reimbursable Activity B.1. includes activity 1 in section *B. Vehicle License Fee Swap* of the P's & G's.

Reimbursable Activity B.2. includes activities 2 through 7 in section *B. Vehicle License Fee Swap* of the P's & G's.

Reimbursable Activity C.1. includes activity 1 in section *C. Triple Flip* of the P's & G's.

Reimbursable Activity C.2. includes activities 2 through 10 in section *C. Triple Flip* of the P's & G's.

(05) Total columns (a) through (g).

(06) Indirect costs may be computed as 10% of direct labor costs, excluding fringe benefits, without preparing an Indirect Cost Rate Proposal (ICRP). If an indirect cost rate of greater than 10% is used, include the ICRP with the claim.

(07) Local agencies have the option of using the flat rate of 10% of direct labor costs or using a department's ICRP in accordance with the Office of Management and Budget Circular 2 CFR, Chapter I and Chapter II, Part 200 et al. If the flat rate is used for indirect costs, multiply Total Salaries, line (05)(a), by 10%. If an ICRP is submitted, multiply applicable costs used in the distribution base for the computation of the indirect cost rate, by the Indirect Cost Rate, line (06). If more than one department is reporting costs, each must have its own ICRP for the program.

(08) Enter the sum of Total Direct Costs, line (05)(g), and Total Indirect Costs, line (07).

(09) If applicable, enter any offsetting revenue received by the claimant for this mandate from any state or federal source. Submit a schedule detailing the revenue sources and amounts.

(10) If applicable, enter the amount of other reimbursements received from any source including, but not limited to, service fees collected, federal funds, and other state funds, which reimbursed any portion of the mandated cost program. Submit a schedule detailing the reimbursement sources and amounts.

(11) From Total Direct and Indirect Costs, line (08), subtract the sum of Offsetting Revenues, line (09), and Other Reimbursements, line (10). Enter the remainder on this line and carry the amount forward to Form FAM-27, line (13) of the Reimbursement Claim.

PROGRAM 359	ACCOUNTING FOR LOCAL REVENUE REALIGNMENTS ACTIVITY COST DETAIL	FORM 2

(01) Claimant

(02) Fiscal Year 20___ / 20___

(03) Reimbursable Activities: Check only one box per form to identify the activity being claimed.

A. ERAF III Shift

N/A 1. ERAF Shift from Counties and Cities for *FYs 2004-05 and 2005-06 only, beginning 8/5/04.*

N/A 2. ERAF Shift from Special Districts for *FYs 2004-05 and 2005-06 only, beginning 8/5/04.*

N/A 3. ERAF Shift from Redevelopment Agencies for *FYs 2004-05 and 2005-06 only, beginning 8/5/04.*

☐ 4. ERAF Shift from Redevelopment Agencies, beginning 9/20/04.

B. Vehicle License Fee (VLF) Swap

☐ 1. Establish a VLF Property Tax Compensation Fund in the treasury of the county. ***(Activity 1: One-time activity)***

☐ 2. VLF Swap activities for the City and County of San Francisco **ONLY**. *(Please refer to pages 6 and 7, activities 2 through 7, of the Ps & Gs.)*

C. Triple Flip

☐ 1. Establish a Sales and Use Tax Compensation Fund in the treasury of the county. ***(Activity 1: One-time activity)***

☐ 2. Triple Flip activities for the City and County of San Francisco **ONLY**. *(Please refer to pages 8 through 12, activities 2 through 10, of the Ps & Gs.)*

(04) Description of Expenses			Object Accounts					
(a) Employee Names, Job Classifications, Functions Performed, and Description of Expenses	(b) Hourly Rate or Unit Cost	(c) Hours Worked or Quantity	(d) Salaries	(e) Benefits	(f) Materials and Supplies	(g) Contract Services	(h) Fixed Assets	(i) Travel
(05) Total ☐ Subtotal ☐ Page: ____of____								

PROGRAM 359	ACCOUNTING FOR LOCAL REVENUE REALIGNMENTS ACTIVITY COST DETAIL INSTRUCTIONS	FORM 2

(01) Enter the name of the claimant.

(02) Enter the fiscal year for which costs were incurred.

(03) Check the box which indicates the activity being claimed. Check only one box per form. A separate Form 2 must be prepared for each applicable activity.

(04) The following table identifies the type of information required to support reimbursable costs. To itemize costs for the activity checked in block (03), enter each employee name, job classification, a brief description of the activities performed, productive hourly rate, actual time spent, fringe benefits, supplies used, contract services, fixed assets, and travel expenses. The descriptions required in column (04)(a) must be of sufficient detail to explain the cost of activities or items being claimed.

Object Accounts	Columns									Submit Supporting Documents with the Claim
	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	(i)	
Salaries and Benefits	Employee Name and Job Classification	Hourly Rate	Hours Worked	Salaries equals Hourly Rate times Hours Worked						
	Activities Performed	Benefit Rate			Benefits equals Benefit Rate times Salaries					
Materials and Supplies	Description of Supplies Used	Unit Cost	Quantity Used			Costs equals Unit Cost times Quantity Used				
Contract Services	Name of Contractor Specific Tasks Performed	Hourly Rate	Hours Worked Inclusive Dates of Service				Costs equals Hourly Rate times Hours Worked or Total Contract Cost			Copy of Contract and Invoices
Fixed Assets	Description of Equipment Purchased	Unit Cost times Quantity	Usage					Costs equals Total Cost times Usage		Copy of Contract and/ or Invoices
Travel	Purpose of Trip, Name and Title, Destination, Departure Date, and Return Date	Per Diem Rate Mileage Rate Travel Cost	Days, Miles, and Travel Mode						Costs equals Rate times Days or Miles	

(05) Total line (04), columns (d) through (i) and enter the sums on this line. Check the appropriate box to indicate if the amount is a total or subtotal. If more than one form is needed to detail activity costs, number each page. Enter totals from line (05), columns (d) through (i) to Form 1, block (04), columns (a) through (f) in the appropriate row.